

GOVERNMENT OF PAKISTAN
MINISTRY OF DEFENCE

RULES FOR THE PUBLICATION, CLASSIFICATION, ISSUE
AND CUSTODY OF MAPS-1981.

PART-A/GENERAL

1. Whereas it is necessary to afford all legitimate facilities to Government departments private agencies etc, entrusted with national development works/projects, to safeguard national security and to prevent classified material from finding its way to unauthorised persons or potential enemies; rules and procedures governing the Publication, classification, Issue and Custody of Maps as contained in the following paragraphs are issued for compliance by all concerned.

NOTE: - Publication or use of Restricted/Secret Maps by the private agencies with out the approval of the Surveyor General of Pakistan/Director Military Intelligence will be liable to be dealt with under the provisions of the official Secrets Act, 1923.

2. **DEFINITIONS:** - In these rules, unless there is anything repugnant in the subject or text.
 - a. 'Annexure' means an annexure to these rules;
 - b. 'Director-Military Intelligence' means the Director Military Intelligence (D.M.I) General Headquarters.
 - c. 'Government' means the Federal Government;
 - d. 'Maps' include charts, plans, prints and reproductions;
 - e. 'Top Secret Maps' are those, which contain information's of all-important munitions of war, the unauthorised disclosure of which would cause grave damage to the state and would jeopardize its security. See list 'A' to Annexure 'A'
 - f. 'Secret Maps'.
 - i. Any information of the nature specified in list 'B' of Annexure 'A'; or
 - ii. Information or material which is not of TOP SECRET nature but the disclosure of which to persons other than those whose duty it is to have knowledge of it, would endanger national security and cause serious injury to the interests or prestige of the state, cause serious administrative embarrassment or difficulties, or would be of great advantage to a foreign nation.
 - iii. Information or material, the unauthorised disclosure of which, while not endangering national security, would be prejudicial to the interest or prestige of the state, any governmental activity or and individual or would cause administrative embarrassment or difficulty, or be of advantage to foreign nation.
 - g. '**Restricted Maps**'
 - i Map showing information of the nature indicated in list (C) of annexure 'A' and/or
 - ii Map on scale larger than 1/M of countries other than Pakistan printed by Pakistan Government agencies.
 - iii **For Pakistan**
All Maps and re-issues of old maps of Pakistan on scale 1/4 inch to one mile or 1/250,000 and larger showing information or the nature in list 'C' of annexure 'A' and of border areas of Pakistan, including coastal areas, as

marked on the index attached as annexure 'C' subject to sub rule (V) below.

- iv Sketch index maps showing the progress of surveys in areas outside Pakistan or in areas containing works of defence or any map giving information concerning the publication of top secret, secret or transfrontier restricted maps.
 - v Guide maps of important cities of Pakistan and larger scale special project maps although in the RESTRICTED scale may be treated as 'UNRESTRICTED'. But the Surveyor General will refer cases falling in restricted belt to the Director Military Intelligence for guidance on information to be excluded / included.
- h. **Public Maps:** - All maps other than those classified above. All secret and restricted maps can have public Editions after deletion of the items mentioned in lists B&C in annexure 'A'. except in the border and coastal areas as marked on index map attached as annexure C.
3. Survey of Pakistan is primarily responsible for surveying and mapping in the country but the following agencies may also publish special maps for their own use subject to the security clearance of their publication from Director Military Intelligence before final printing, All such published maps will be classified as laid down para 7 below:
- a. Provincial Governments or Administrations.
 - b. Private firms, newspaper agencies, other than foreign firms and newspaper agencies.
 - c. Geological Survey of Pakistan, Meteorological Services, Soil Survey of Pakistan, Pakistan Army, Pakistan Navy and Pakistan Air Force.
 - d. Autonomous bodies under Provincial and Federal Governments.
4. All such authorised agencies will get themselves registered with Survey of Pakistan. Survey of Pakistan will allot them a code (Single or a combination of alphabetical letter). All agencies will print this code letter prominently in RED ink. A list of all registered publishing agencies along with allotted codes will be forwarded to Director Military Intelligence for security clearance. Subsequent registration will also be intimated by Survey of Pakistan. Private firms and Newspaper agencies will also require clearance from the Director Military Intelligence before they are registered as agencies for publication of maps provided such agencies do not publish maps of any part of Pakistan on a scale larger than 1 Million or maps containing information of the nature specified in Annexure A. Before any maps are published by any registered agency their proofs will be submitted to Survey of Pakistan. Survey of Pakistan will submit all proofs as defined in these rules, to M.I Dte for scrutiny, copy right act will, however, be followed where applicable.
5. Reproduction of maps or a part thereof, except for public maps, should be done after obtaining permission from Director Military Intelligence or all reproductions should conform to the security classification of the originals. Public edition of secret/restricted maps except areas (Annexure C) can also be published after clearance from Director Military Intelligence through Survey of Pakistan. Survey of Pakistan can also scrutinize/clear such editions if specific instructions by Chief of the General Staff, Army is available to them regarding the concerned area.
6. Procedure for security classification of maps:-
- a. The security classification of maps produced under the authority of a provincial Government should remain the responsibility of the provincial Government, in consultation with the Director Military

Intelligence and Director Intelligence Bureau through Survey of Pakistan provided such maps do not give information of the nature specified in Annexure 'A'.

- b. Similarly the security classification of maps produced by a private agency will be responsibility of the Federal or Provincial Government or Administration, in whose jurisdiction the private agency lies, in consultation with the Director Military Intelligence and Director Intelligence Bureau through Survey of Pakistan provided that such agencies do not publish maps of any part of PAKISTAN on a scale larger than 1/M or maps containing information of the nature specified in annexure 'A'.
- c. Those rules govern primarily the security of maps published by the Survey of Pakistan but should be applied, mutates mutandis by Federal and Provincial Governments/Administrations when dealing with the security of maps produced by them or by private agencies under their jurisdiction.

PART C - CLASSIFICATION OF MAPS

7. The security, classification of maps published for official purposes only shall be one of the following: -
"TOP SECRET, SECRET, RESTRICTED AND PUBLIC".
8. All maps shall have the classification printed in a prominent place on the face of the map in block letters, except in public maps. Top Secret maps will only be published on specific instructions of the Director Military Intelligence.
9. The Director Military Intelligence shall be responsible for the security classification of maps produced by the Survey of Pakistan and other registered agencies.
10. The Surveyor General of Pakistan shall send to the Director Military Intelligence for his information, security review and re-classification, if necessary, proofs or prints of all first editions or re-issues of maps of areas in Pakistan on the quarter inch to one mile or 1/250,000 and one inch to a mile or 1/50,000 and larger scales.
11. Except as in rules 12 below the Surveyor General of Pakistan shall obtain the concurrence of the Ministry of Foreign Affairs, who shall consult any other Ministry concerned before a first edition of any maps is published, showing the portion of the external boundary of Pakistan (or of the land boundary of a country outside Pakistan in scales larger than 1/M) unless such boundary has been formally demarcated or has already been drawn on a map of the same scale or larger under the official authority.
12. In emergency, new edition of RESTRICTED or PUBLIC maps or new maps proposed to be classified as RESTRICTED may be published by Surveyor General of Pakistan before getting formal concurrence of Director Military Intelligence or Ministry of Foreign Affairs, However, the prescribed action detailed in rules 10 and 11 shall be initiated as early as possible. If such a map contains any boundary as described in rule 11, it shall be classified as 'For official use only'. It shall bear a footnote stating that the boundary shown is not authoritative, if shall be issued only to those concerned in the particular emergency for which the issue is made.

**PART D - PROCEDURE FOR CUSTODY AND HANDLING OF
TOP SECRET AND SECRET MAPS.**

13. All copies of a top SECRET or a SECRET map shall be clearly marked, serially numbered and treated in all respects as security documents.

NOTE: - Director Military Intelligence will examine all maps in existing stock for their re-classification under these rules and notify Survey of Pakistan the changes involved.

14. SECRET maps shall only be issued to selected individuals and with the approval of the Director Military Intelligence. All applications for such maps shall be made to General Staff Branch (Engineer Directorate) General Headquarters, Rawalpindi who shall obtain the approval of the Director Military Intelligence before making the issue. Secret maps may be issued to the Autonomous Bodies strictly for official use, provided their heads countersign the indents and render a certificate as given in Annexure 'B'.
15. General Staff Branch (Engineer Directorate), General Headquarter will hold Top Secret, Secret and Restricted maps in stock. All copies of Top Secret, and Secret maps surplus to the users requirements will be sent to the General Staff Branch (Engineer Directorate), General Headquarters, Rawalpindi for safe custody and future issue, unless otherwise ordered by the Director Military Intelligence.
16. Under rule 15, the General Staff Branch (Engineer Directorate), General Headquarters, in addition to holding in stock Top Secret / Secret / Restricted maps, surplus to user's requirements, shall also maintain with them a compiled / consolidated book of all such classified maps in which against each maps it shall be clearly indicate the total number of copies printed, its distribution list and the surplus copies hold by the General Staff Branch.
17. The Surveyor General of Pakistan may use under proper precautions, reproductions of Top Secret and Secret maps when required for compilation purposes.
18. The Surveyor General of Pakistan shall retain in his possession in a secure place under proper supervision the plan table sections, original fair drawings, the plats and negatives etc, of all Top Secret, Secret and Restricted maps.

PART E-PROCEDURE ISSUE AND CUSTODY OF RESTRICTED MAPS

19. Restricted maps surplus to the requirement of Armed Forces will be held by Survey of Pakistan in stock, which shall normally be issued only to persons holding official position in the Government who require them for the performance of their official duties.
20. Applications for restricted maps shall be made on the prescribed form (0.57) (a) Survey of Pakistan obtainable from Director Map Publication (Map Record and Issue Office). Application shall be signed by the indenting officer and countersigned by one of the officers designated in Annexure 'B' and forwarded to any of the office mentioned in Para 1 of the same annexure. Applications for Geological and Soil maps will be forwarded to Geological Survey of Pakistan and Soil Survey of Pakistan respectively and processed accordingly.
21. The requirements of the Army shall be met by General Headquarters from its stocks. General Headquarters (Engineer Directorate) shall draw bulk supplies from the Survey of Pakistan on vouchers. PAF and Pak Navy will deal directly with Survey of Pakistan for issue of maps according to their procedures, however these rules will be adhered to in all other respects.

22. In special circumstances, Restricted maps may be issued to reliable and genuine parties who are engaged in nation building activities not holding official positions in the Government, but such demands, in addition to being countersigned by one of the authorities in annexure 'B' must also receive the approval of the Director Military Intelligence before the issue is made. Save in case of requests issue of "Restricted Maps" to Oil Exploration Companies received through Ministry of Petroleum. However, approval of Director, Military Intelligence will be required for "Restricted Maps" within 80 kilometres of the borders and those marked with / indicating any military installation. While forwarding applications for approval of the Director military Intelligence, the following procedure shall be observed.
- a. Indents 0.57 (a) should, in addition to the signature, also be affixed with the office stamps of the indenter and the recommending authority.
 - b. It would be countersigned by the appropriate authority as laid down in Para a to c Annexure 'B'.
 - c. The indent 0.57 (a) must be accompanied by an application from the indenter giving details of the project and purpose, in clear terms for which maps are required.
 - d. The applications and the indent must be routed through the sponsoring Ministry/Department how will satisfy themselves of the genuineness of the demand and give their explicit recommendations. All such application will be forwarded to the Director Military Intelligence through, the Surveyor General of Pakistan, who will carry out necessary scrutiny of the demand. Clearance from Director General Enter Services Intelligence or Intelligence Bureau as required vide Federal/Provincial Governments regulations will be required in each individual case. The security clearance certificate from the concerned agency must accompany the demand. The responsibility of obtaining such clearance rests with sponsoring Ministry/Department.
 - e. The indenting Department/Organization shall designate by name, a security cleared senior officer to be personally responsible for the safe custody of such maps. His name will be communicated to the Director Military Intelligence/Survey of Pakistan. Only such officers should initiate the indents, whose three specimen signatures duly verified by countersigning authority (as given in Annexure 'B') have already been sent in advance to Director Military Intelligence for record and future authentication, through Survey of Pakistan.
 - f. Such demands shall also be accompanied with the certificates given in Annexure 'B'.
23. **EXPORT OF MAPS:** - No. maps including their enlargements, reductions and traces of the Restricted or higher classification and on scale ¼ inch or 1/250,000 and larger shall be exported to foreign country by air, land or sea routes without the express permission of the Ministry of Defence, Government of Pakistan. Requests for export of such maps will be made to Ministry of Defence, Government of Pakistan, giving reasons to justify the export of maps in the national interest. All foreigners while drawing maps will furnish a certificate to the effect that these will not be exported.
24. **BREACH OF THE RULES:** - A breach of any of the provisions of these rules shall be an offence punishable under Official Secret Act 1923.
25. "These rules do not apply to Hydro graphic charts and publication produced and issued by the Pakistan Navy to meet the National, and International Navigational requirements under the authority of Naval Headquarters, Pakistan Navy".

Note: - Para 25 has been added according to the Ministry of Defence litter No. F-148/D-17 (ISI)/75 dated 19-05-1981.

Note: - Para 22 has been amended according to Ministry of Defence UO No. 2/110/SC/D-28 (ISI)/96 dated 25-01-1997.

Annexure-A

List A

Maps with the following features will be classified as Top Secret:-

- a. All defences, fortification, dumps and installations in the field.
- b. Army units/headquarters in the field.
- c. PAF field installations set up during war.
- d. Pak Navel field installations set up during war.

List B

Maps with the following features will be classified as Secret.

- a. Communications connected exclusively with defence organisations.
- b. Ammunition and explosives factories.
- c. Armament and gun carriage factories.
- d. Aircraft factories, PAF depots and Parks.
- e. Service (PAF and Army) aerodromes and aircraft experimental establishments complete.
- f. All ports, harbours and naval establishments other than commercial elements of harbour who have their own civil communication link.
- g. Buildings vital to national defence, of characteristic shape, site or grouping.
- h. Nuclear science and technology installations.

ISSUE OF RESTRICTED MAPS TO CIVIL OFFICIAL AND NON-OFFICIAL

Demand for maps classified as restricted publication by the Survey of Pakistan should normally be made in writing to the Map Record and Issue Office Survey of Pakistan, Rawalpindi and for maps classified as restricted publication under the Provincial Government, to the appropriate provincial issuing office. These should be countersigned as being required for official purposes by one of the following authorities: -

a. In the Federal Government

- i Secretaries, Joint Secretaries and Deputy Secretaries.
- ii Head of Departments and Deputy Head of Departments.
- iii Chairman and Head of Department of autonomous bodies.

b. In the Provinces

- i Secretaries, Deputy Secretaries to the Provincial Government.
- ii Heads of Departments.
- iii Commissioner/Deputy Commissioners/Political Agents.
- iv Chairman and Head of Departments of autonomous bodies.

c. Azad Kashmir: - An officer of the States and Frontier Regions Division not below the rank of a Deputy Secretary.

d. Where the demand is of a very urgent nature any of the authorities mentioned in this paragraph may personally order the maps required by telegram provided an indent properly countersigned is forwarded immediately thereafter.

e. Demands for Restricted maps required by educational institutions and commercial undertakings will be issued with the approval of the Director Military Intelligence. Such demands should be accompanied with a certificate in the following from: -

“I _____ (name) agree that the sale to me by _____ of the under mentioned restricted map sheets is subject to the following conditions which I hereby undertake to observe: -

- i The map sheets shall be treated by me as highly confidential and I shall take utmost precautions to preserve them and shall keep them in my safe custody under lock and key and shall not allow any unauthorised person to have access to them.
- ii No sheet will be reproduced in part, or in whole either by photography or by any other means.
- iii I undertake to return all the sheets of the map in question to the Surveyor General of Pakistan or his authorised representative when these are no longer required by me officially, or at any time

demanded by him. I will immediately report the loss of any of the sheets to the Surveyor General of Pakistan.

iv I will not export the maps, their enlargements or reductions or traces to any foreign country by air, land and sea routes without the express permission in writing from the Ministry of Defence, Government of Pakistan.

v I am fully aware that in case of deliberate leakage or loss of the sheets of the maps in question, I shall be liable for action by Government under official Secret Act-1923.

Place. _____ Sheet No. _____

Dates. _____ No of copies: _____

f. The following officers of the Survey of Pakistan are authorised to supply restricted maps on indents which have been properly signed and countersigned.

i The Director Map Publications, Survey of Pakistan Rawalpindi.

ii The officer in charge Map Record and Issue Office, Survey of Pakistan, Rawalpindi.

LIST – ‘C’

Maps with the following features may be classified as Restricted: -

- a. Optical munitions works.
- b. Buildings and private roads in service aerodromes.
- c. Magazines, whether inside or outside forts, arsenals etc.
- d. All details associated with measures of national defence.
- e. Power houses, electrical stores and transformer stations declared as key points or likely to be declared as key points.
- f. Main waterworks and pumping stations also service dock pumping stations.
- g. Oil fields, refineries, tanks and other storage installations for Oil and petrol.
- h. Railway mechanical workshops and store depots.
- i. Loading, piers for oil and explosives.
- j. Gas works and gasometers.
- k. Engineering works concerning aeronautical development research work.
- l. Grain depots.
- m. Medical Stores Depots.
- n. Mechanical Transport Depots.
- o. Wool/cotton Textile and Jute Mills.
- p. Boiler Shops
- q. Cable huts and cable warning beacons.
- r. Chemical factories and dye works associated with the manufacture of munitions.
- s. Engineering works marine.
- t. Heavy Engineering Complex
- u. Steel Mills.
- v. All key points of category I.

Note: - No blank space shall appear where detail has been omitted, but the natural physical features of the country shall continue to appear unrevised as they were prior to the construction of the work of Defence. If any buildings, works or roads were removed at the time the defence work was constructed, they will not be shown, but the space will be filled with conventional symbols of suitable topographical names or works.
